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discharge of firearms.

State of Misconsin 2013 - 2014 LEGISLATURE



PRELIMINARY DRAFT - NOT READY FOR INTRODUCTION

gen cat AN ACT to renumber and amend 895.527 (1); to amend 895.527 (3) and 1 2 895.527 (4); and to create 895.527 (1) (a), 895.527 (8), 895.527 (9), 895.527 (10), 895.527 (11), 895.527 (12) and 895.527 (13) of the statutes; relating to: 3 4 liability, immunity, and closure of sport shooting ranges. Analysis by the Legislative Reference Bureau This is a preliminary draft. An analysis will be provided in a subsequent version of this draft. The people of the state of Wisconsin, represented in senate and assembly, do enact as follows: $(\mathbf{5})$ **SECTION 1.** 895.527 (1) of the statutes is renumbered 895.567 (1) (intro.) and 6 amended to read: 7 895.527 (1) (intro.) In this section, "sport:

Sport shooting range" means an area designed and operated for the use and

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SECTION 2 SECTION 2. 895.527 (1) (a) of the statutes is created to read: (1) 2 895.527 (1) (a) "Clear and immediate safety hazard" means an imminent 3 danger to the public, which is an immediate and real threat of harm, and which could reasonably be expected to cause death or serious physical injury to an individual, as 4 determined by a National Rifle Association range technical team advisor, based on 5 the criteria established in the National Rifle Association Range Book.

Section 3. 895.527 (3) of the statutes is amended to read: 8 895.527 (3) A person who owns or operates a sport shooting range is not subject to an action for nuisance or to any state or local zoning conditions or rules, including 9 those related to noise or nonconforming use and no court may enjoin or restrain the **10**) 11 operation or use of a sport shooting range on the basis of noise, non-conforming use, 12 or any other state or local zoning condition or rule. ****Note: The state issues rules while the federal government issues regulations, so I removed the reference to "regulation" because it is not appropriate. Section 4. 895.527 (4) of the statutes, as affected by 2013 Wisconsin Act 35, 13

is amended to read:

895.527 (4) Any sport shooting range that exists on July 16, 2013, may continue to operate as a sport shooting range at that location notwithstanding any zoning ordinance enacted under s. 59.69, <u>59.692</u>, 60.61, 60.62, 61.35 or 62.23 (7), if the sport shooting range is a lawful use or a legal nonconforming use under any zoning ordinance enacted under s. 59.69, <u>59.692</u>, 60.61, 60.62, 61.35 or 62.23 (7) that is in effect on July 16, 2013. The operation of the sport shooting range continues to be a lawful use or legal nonconforming use notwithstanding any expansion of, or enhancement or improvement to, the sport shooting range.

Section 5. 895.527 (8) of the statutes is created to read:

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An owner or operator of a sport shooting 95.527 (8) And make:

895.527 (8) Any public or private owner, operator employee, agent, contractor, customer, lender insurer or user of as sport shooting range and customer, lender insurer or user of as sport shooting range is immune from civil and liability in any action commenced by the state or its political subdivisions, or by a special purpose district, for any claims related to the use, release, placement, deposition, or accumulation of any projectiles in or under the sport shooting range owner or operator of a or other contiguous real property over which the sport shooting range has an easement, leasehold, or other legal right to use.

> ****Note: I added the word "contiguous" to limit the immunity to those properties next to the sport shooting range. I am also concerned about the language "the sport shooting range has an easement...". Can a sport shooting range have an easement, or does the owner of a sport shooting range have an easement, leasehold, etc.?

Section 6. 895.527 (9) of the statutes is created to read:

895.527 (9) (a) A sport shooting range that is in compliance with generally accepted sport shooting range performance standards may not be forced to permanently close or permanently cease any activity related to the primary use of sport shooting the range unless a circuit court finds that the range or activity is found to be a clear and immediate safety hazard.

****Note: The definition of "clear and immediate safety hazard" requires a determination by an NRA advisor, while this paragraph requires a court determination and the next paragraph requires a determination by a law enforcement agency. I am not sure how to reconcile these.

(b) If there is an incident reported to the operator of the sport shooting range

of a clear and immediate safety hazard at a sport shooting range involving projectiles allegedly that individual leaving the the sport shooting range, the operator shall immediately report the or operator of the sport shooting range and the incident to the local law enforcement agency. That portion of the sport shooting

range alleged to have been related to the projectiles leaving the the sport shooting range may be closed for up to 72 hours, at the discretion of the law enforcement agency, while the law enforcement agency completes its investigation of the incident.

1	The law enforcement agency may consult a National Rifle Association range
2	technical team advisor when determining if a clear and immediate safety hazard
3	existed at the sport shooting range. If the law enforcement agency determines that
4	a clear and immediate safety hazard existed at the sport shooting range, the agency
5 (6) (7)	shall refer the matter to the district attorney, who shall determine if a court action or der the temporary closure of shall be commenced to temporarily close that portion of the sport shooting range that has the alleged clear and immediate safety hazard. The remaining balance of the
(8)	sport shooting range may remain open if a portion of the sport shooting range is
9	ordered closed.
10	****NOTE: I had to add some language because it was unclear who had the authority to temporarily close a portion of the range. OK? g sport shooting (c) In an action brought in circuit court to permanently close a sport shooting
<u>(1)</u>	range that is in compliance with generally accepted sport shooting range
(12)	performance standards or in an action brought to permanently cease any activity
/13)	related to the primary use of a sport shooting range, there is a rebuttable
14	presumption that the range or activity is not a clear and immediate safety hazard.
15	(d) If the operator of the sport shooting range provides evidence to the circuit
16	court that the cause of a clear and immediate safety hazard can be mitigated so as
17	to eliminate the clear and immediate safety hazard, the court shall not order the

range operator, after repeated attempts, fails to implement the mitigation necessary

The owner or operator of a starting range

to remove the cause of a clear and immediate safety hazard. All mitigation necessary

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to remove the cause of a clear and immediate safety hazard may be performed by the most practical and least expensive solution, as recommended by a National Rifle

permanent closure of the sport shooting range or the permanent cessation of an

activity found to be a clear and immediate safety hazard unless the sport shooting

1	Association range technical team advisor, based on criteria established in the
2	National Rifle Association Range Book.
3 4 5	(e) A circuit court may grant a permanent injunction only against a particular who uses the sport shooting range activity at a sport shooting range or against a particular person instead of permanently close permanently close permanently close
6 7	remaining operations of the sport shooting range also pose a clear and immediate sport shooting ocuner or safety hazard and the range operator has been given every reasonable opportunity
8 9 10	order under this subsection may reopen upon satisfying the court that issued the order that the clear and immediate safety hazard has been remedied.
11 /12	SECTION 7. 895.527 (10) of the statutes is created to read: 895.527 (10) (a) A sport shooting range, an operator, owner, officer or board
13	member of a sport shooting range, and any National Rifle Association range
14	technical team advisor that provided recommendations regarding the operation of
15	a sport shooting range, are immune from any civil action based solely on the
16 (17) (18)	negligent action of a user of the sport shooting range. (b) The operator of a sport shooting range shall refer any criminal negligent use 939.25, that may constitute criminal negligent use 939.25, of a sport shooting range to the local law enforcement agency for possible charges
19	against the individual who allegedly commits the crime.
20	(c) Any person who provides a firearms training course in good faith at a sport
21 22	shooting range is immune from civil liability for any act or omission related to the firearms training course if the course is approved by a national or state organization.
	****NOTE: Is there any way to limit or define what types of national or state organizations can provide firearm training course approval?
23	SECTION 8. 895.527 (11) of the statutes is created to read:

1	695.527 (11) This section does not impair or diminish the private property
2	rights of owners of property adjoining a sport shooting range.
3	SECTION 9. 895.527 (12) of the statutes is created to read:
4	895.527 (12) (a) Within 90 days after the effective date of this subsection
5	[LRB inserts date], all claims by the state or its political subdivisions, by a special
6	purpose district, or by any other person, related to the operation or safety at a sport
7	shooting range, pending in court or an administrative agency, including actions
8	based on noise, zoning, or nonconforming use, shall be dismissed without prejudice
9	by the court or administrative agency. The dismissal of a claim under this paragraph
10	shall not effect the defendant's cause of action for damages, reasonable attorney fees,
11	or costs.
12 <u>(13</u>)	(b) If an action is commenced in violation of this section, the court shall order state, special sections of the state, special the governmental body or person who commenced the action to pay all of the
14	defendant's expenses resulting from the commencement of the action.
15	SECTION 10. 895.527 (13) of the statutes is created to read:
16	895.527 (13) Any official, agent, or employee of the state or its political
17	subdivisions, or of a special purpose district, while he or she was acting in his or her
18	official capacity and within the scope of his or her employment or office, who willfully
19	and maliciously violates this section or who is party to bringing an action in violation
20	Of this section is guilty of a Class A misdemeanor.

(END)

STATE OF WISCONSIN – LEGISLATIVE REFERENCE BUREAU

LRB

Research (608-266-0341)

Library (608-266-7040)

Legal (608-266-3561)

LRB

	Odober 22, 2013
message from But welch re: 2486/p2 wants to arrange meeting for 10/25 hill.	819-0150
wants to arrange meeting for 10/25	to discort
hill.	
control in tep. Knys office is landy	Thomas 266-0215
10/23 9:45 Bab	Welch
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	PORT OF THE STATE
	LKB
	Wisconsin Legislative Reference Bureau

Research (608-266-0341)

Library (608-266-7040)

Legal (608-266-3561)

LRB

10/25 Bob Welch/Jeff Mass
Steve - DA & of Chiana Co.
SEC 6 (a) Clear a convining evidan
(b) Take DA out-have
Police determine it criminal action
DA involved in crim adian
specific proof. Allegations of former violations that
are unsubstantiated shall not
any ada or court action
WISCONSIN FORCE Wisconsin Firearm Owners, Ranges, Clubs and Educators, Inc Executive Director Jeffrey (Jeff) L. Nass
Phone 920-687-0505 E-mail jeff@wisconsinforce.org
Welch will send notes summarizing what changes they want.
What changes they want.



discharge of firearms.

State of Misconsin 2013 - 2014 LEGISLATURE



PRELIMINARY DRAFT - NOT READY FOR INTRODUCTION

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AN ACT to renumber and amend 895.527 (1); to amend 895.527 (3) and 895.527 (4); and to create 895.527 (1) (a) and (b), 895.527 (8), 895.527 (9), 895.527 (10), 895.527 (11), 895.527 (12) and 895.527 (13) of the statutes; relating to: liability, immunity, and closure of sport shooting ranges.

Analysis by the Legislative Reference Bureau

This is a preliminary draft. An analysis will be provided in a subsequent version of this draft.

The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

SECTION 1. 895.527 (1) of the statutes is renumbered 895.527 (1) (intro.) and amended to read:

895.527 (1) (intro.) In this section, "sport:

(c) "Sport shooting range" means an area designed and operated for the use and

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895.527 (1) (a) "Clear and immediate safety hazard" means an imminent danger to the public, which is an immediate and real threat of harm, and which could reasonably be expected to cause death or serious physical injury to an individual, as determined by a National Rifle Association range technical team advisor, based on the criteria established in the National Rifle Association Range Book.

- (b) "Law enforcement agency" has the meaning given in s. 165.83 (1) (b).
- **SECTION 3.** 895.527 (3) of the statutes is amended to read:

895.527 (3) A person who owns or operates a sport shooting range is not subject to an action for nuisance or to <u>any state or local</u> zoning conditions <u>or rules, including those</u> related to noise <u>or nonconforming use</u>, and no court may enjoin or restrain the operation or use of a sport shooting range on the basis of noise, <u>non-conforming use</u>, or any other state or local zoning condition or rule.

SECTION 4. 895.527 (4) of the statutes, as affected by 2013 Wisconsin Act 35, is amended to read:

895.527 (4) Any sport shooting range that exists on July 16, 2013, may continue to operate as a sport shooting range at that location notwithstanding any zoning ordinance enacted under s. 59.69, 59.692, 60.61, 60.62, 61.35 or 62.23 (7), if the sport shooting range is a lawful use or a legal nonconforming use under any zoning ordinance enacted under s. 59.69, 59.692, 60.61, 60.62, 61.35 or 62.23 (7) that is in effect on July 16, 2013. The operation of the sport shooting range continues to be a lawful use or legal nonconforming use notwithstanding any expansion of, or enhancement or improvement to, the sport shooting range.

SECTION 5. 895.527 (8) of the statutes is created to read:

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895.527 (8) An owner or operator of a sport shooting range, or an employee, agent, contractor, customer, lender, or insurer of the owner or operator of a sport shooting range, and any user of a sport shooting range is immune from civil liability in any action commenced by the state or its political subdivisions, or by a special purpose district, related to the use, release, placement, deposition, or accumulation of any projectiles on or under the sport shooting range or other contiguous real property over which the owner or operator of a sport shooting range has an easement, leasehold, or other legal right to use.

SECTION 6. 895.527 (9) of the statutes is created to read:

Except as provided in per. (6),

895.527 (9) (a) An owner or operator of a sport shooting range that is in compliance with generally accepted sport shooting range performance standards may not be forced to permanently close or permanently cease any activity related to the primary use of the sport shooting range unless a circuit court finds) that the range or activity is found to be a clear and immediate safety hazard.

(b) If there is an incident reported to the owner, operator, employee, agent, or contractor of the sport shooting range of a clear and immediate safety hazard at a sport shooting range involving projectiles allegedly leaving the the sport shooting range, that individual shall immediately report the incident to the owner or operator of the sport shooting range and the local law enforcement agency. That portion of the sport shooting range related to the projectiles allegedly leaving the sport shooting range may be closed for up to 72 hours, at the discretion of the law enforcement agency, while the law enforcement agency completes its investigation of the incident. The law enforcement agency may consult a National Rifle Association range technical team advisor when determining if a clear and immediate safety hazard existed at the sport shooting range. If the law enforcement agency determines that

a clear and immediate safety hazard existed at the sport shooting range, the agency shall refer the matter to the district attorney, who shall determine if a court action shall be commenced to order the temporary closure of that portion of the sport shooting range that has the alleged clear and immediate safety hazard. The owner or operator of a sport shooting range may operate the remaining balance of the sport shooting range if a portion of the sport shooting range is ordered closed.

- (c) In an action brought in circuit court to permanently close a sport shooting range or in an action brought to permanently cease any activity related to the primary use of a sport shooting range, if the owner or operator of the sport shooting range is in compliance with generally accepted sport shooting range performance standards, there is a rebuttable presumption that the range or activity is not a clear and immediate safety hazard.
- (d) If the owner or operator of the sport shooting range provides evidence to the circuit court that the cause of a clear and immediate safety hazard can be mitigated so as to eliminate the clear and immediate safety hazard, the court shall not order the permanent closure of the sport shooting range or the permanent cessation of an activity found to be a clear and immediate safety hazard unless the sport shooting range owner or operator, after repeated attempts, fails to implement the mitigation necessary to remove the cause of a clear and immediate safety hazard. The owner or operator of a sport shooting range may remove the cause of a clear and immediate safety hazard in the most practical and least expensive solution, as recommended by a National Rifle Association range technical team advisor, based on criteria established in the National Rifle Association Range Book.
- (e) A circuit court may grant a permanent injunction only against a particular activity at a sport shooting range or against a particular person who uses the sport

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1	shooting range, but may not permanently close a sport shooting range unless the
2	court finds that the remaining operations of the sport shooting range also pose a clear
3	and immediate safety hazard and the sport shooting range owner or operator has
4	been given every reasonable opportunity to correct the hazard. Any sport shooting
5	range that is permanently closed by court order under this subsection may reopen
6	when the owner or operator of the sport shooting range satisfies the court that issued
7	the order that the clear and immediate safety hazard has been remedied.
8	SECTION 7. 895.527 (10) of the statutes is created to read:
9	895.527 (10) (a) An owner, operator, officer, or board member of a sport shooting
10	range, and any National Rifle Association range technical team advisor that
11	provided recommendations regarding the operation of a sport shooting range, are
12	immune from any civil action based solely on the negligent action of a user of the
13	sport shooting range.
14	(b) The owner or operator of a sport shooting range shall refer any use of a sport
15	shooting range that may constitute criminal negligence, as defined in s. 939.25, to
16	the local law enforcement agency for possible charges against the individual who
17	allegedly committed the crime.
18	(c) Any person who provides a firearms training course in good faith at a sport
19	shooting range is immune from civil liability for any act or omission related to the
20	firearms training course if the course is approved by a national or state organization.
21	SECTION 8. 895.527 (11) of the statutes is created to read:
22	895.527 (11) This section does not impair or diminish the private property
23	rights of owners of property adjoining a sport shooting range.

SECTION 9. 895.527 (12) of the statutes is created to read:

895.527 (12) (a) Within 90 days after the effective date of this subsection
[LRB inserts date], all claims by the state or its political subdivisions, by a special
purpose district, or by any other person, related to the operation or safety at a sport
shooting range, pending in court or an administrative agency, including actions
based on noise, zoning, or nonconforming use, shall be dismissed without prejudice
by the court or administrative agency. The dismissal of a claim under this paragraph
shall not effect the defendant's cause of action for damages, reasonable attorney fees,
or costs.

(b) If an action is commenced in violation of this section, the court shall order the state, political subdivision of the state, special purpose district, or person who commenced the action to pay all of the defendant's expenses resulting from the commencement of the action.

Section 10. 895.527 (13) of the statutes is created to read:

895.527 (13) Any official, agent, or employee of the state or its political subdivisions, or of a special purpose district, while he or she was acting in his or her official capacity and within the scope of his or her employment or office, who willfully and maliciously violates this section or who is party to bringing an action in violation of this section is guilty of a Class A misdemeanor.

2013-2014 DRAFTING INSERT FROM THE LEGISLATIVE REFERENCE BUREAU

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	2	insert 4–7:
	3	a crime was committed at the sports shooting range, the agency shall refer the
	4	matter to the district attorney. The district attorney shall determine if a complaint
	5	charging a person with an offense shall be issued.
ert	<u>(6)</u>	In an action brought under this, the person who brought the action has the
	7	burden of proving by clear and convincing evidence that a clear and immediate safety
	8	hazard exists at the sport shooting range. The court may not consider allegations of
	9	former violations that were unsubstantiated when determining if the person who
	10	brought/shall prevail. The owner of a sport shooting range may operate the
	11	remaining balance of the sport shooting range if the court orders the closure of a
	12	portion of the sport shooting range.

DRAFTER'S NOTE
FROM THE
LEGISLATIVE REFERENCE BUREAU

LRB-2486/P3dn RPN:sac;

-date-

An attorney that drafts in the area of shoreline zoning asked if you wanted to include references to sections 61.351' and 62.231' in the list of zoning ordinances in section 895.527 (4). Apparently those sections give villages and cities zoning powers regarding wetlands.

Robert Nelson Senior Legislative Attorney Phone: (608) 266–9739

E-mail: robert.nelson@legis.wisconsin.gov

DRAFTER'S NOTE FROM THE LEGISLATIVE REFERENCE BUREAU

LRB-2486/P3dn RPN:sac:jm

November 20, 2013

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Nanted 12/10 State of Misconsin 2013 - 2014 LEGISLATURE



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(b) If there is an incident reported to the owner, operator, employee, agent, or contractor of the sport shooting range of a clear and immediate safety hazard at a sport shooting range involving projectiles allegedly leaving the the sport shooting range, that individual shall immediately report the incident to the owner or operator of the sport shooting range and the local law enforcement agency. That portion of the sport shooting range related to the projectiles allegedly leaving the sport shooting range may be closed for up to 72 hours, at the discretion of the law enforcement agency, while the law enforcement agency completes its investigation of the incident. The law enforcement agency may consult a National Rifle Association range technical team advisor when determining if a clear and immediate safety hazard

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existed at the sport shooting range. If the law enforcement agency determines that a crime was committed at the sports shooting range, the agency shall refer the matter to the district attorney. The district attorney shall determine if a complaint charging a person with an offense shall be issued.

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- (d) If the owner or operator of the sport shooting range provides evidence to the circuit court that the cause of a clear and immediate safety hazard can be mitigated so as to eliminate the clear and immediate safety hazard, the court shall not order the temporary or permanent closure of the sport shooting range or the temporary or permanent cessation of an activity found to be a clear and immediate safety hazard unless the sport shooting range owner or operator, after repeated attempts, fails to implement the mitigation necessary to remove the cause of a clear and immediate safety hazard. The owner or operator of a sport shooting range may remove the cause

of a clear and immediate safety hazard in the most practical and least expensive solution, as recommended by a National Rifle Association range technical team advisor, based on criteria established in the National Rifle Association Range Book.

(e) A circuit court may grant a temporary or permanent injunction only against a particular activity at a sport shooting range or against a particular person who uses the sport shooting range, but may not permanently close a sport shooting range unless the court finds by clear and convincing evidence that the remaining operations of the sport shooting range also pose a clear and immediate safety hazard and the sport shooting range owner or operator has been given every reasonable opportunity to correct the hazard. Any sport shooting range that has been temporarily or permanently closed by court order may reopen when the owner or operator of the sport shooting range satisfies the court that issued the order that the clear and immediate safety hazard has been remedied or that the owner or operator has complied with the court—approved safety plan.

SECTION 7. 895.527 (10) of the statutes is created to read:

895.527 (10) (a) An owner, operator, officer, or board member of a sport shooting range, and any National Rifle Association range technical team advisor that provided recommendations regarding the operation of a sport shooting range, are immune from any civil action based solely on the negligent action of a user of the sport shooting range.

(b) The owner or operator of a sport shooting range shall refer any use of a sport shooting range that may constitute criminal negligence, as defined in s. 939.25, to the local law enforcement agency for possible charges against the individual who allegedly committed the crime.

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1	(c) Any person who provides a firearms training course in good faith at a sport
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11	shooting range, pending in court or an administrative agency, including actions
12	based on noise, zoning, or nonconforming use, shall be dismissed without prejudice
13	by the court or administrative agency. The dismissal of a claim under this paragraph
14	shall not effect the defendant's cause of action for damages, reasonable attorney fees,
15	or costs.
16	(b) If an action is commenced in violation of this section, the court shall order
17	the state, political subdivision of the state, special purpose district, or person who
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20	SECTION 10. 895.527 (13) of the statutes is created to read:
21	895.527 (13) Any official, agent, or employee of the state or its political

subdivisions, or of a special purpose district, while he or she was acting in his or her

official capacity and within the scope of his or her employment or office, who willfully

- and maliciously violates this section or who is party to bringing an action in violation
- of this section is guilty of a Class A misdemeanor.

3 (END)

2013–2014 DRAFTING INSERT FROM THE LEGISLATIVE REFERENCE BUREAU

1 insert anl:

Under current law, a person who owns or operates an area designed and operated for the use and discharge of firearms (sport shooting range) is immune from civil liability relating to noise and is not subject to an action for nuisance or to zoning conditions related to noise. Current law also provides that if a sport shooting range lawfully existed on July 16, 2013, it may continue to operate as a sport shooting range at that location even if certain zoning ordinances or laws regulating the discharge of firearms would otherwise prohibit the operation of the sport shooting range.

Under this bill a sport shooting range is not subject to any state or local zoning conditions or rules related to noise or to nonconforming use. The bill expands those zoning laws that do not apply to sport shooting ranges to include zoning laws related to shorelands on navigable waters. The bill also provides the owner or operator of a sports shooting range, and their agents, contractors, customers, lenders, and insurers immunity from civil liability in any action by the state or its political subdivisions or by a special purpose district related to the use, release, placement, or accumulation of any projectiles on or under the sport shooting range or other contiguous real property that the owner or operator has the legal right to use.

Under the bill, if the owner or operator of a sport shooting range is in compliance with generally accepted sport shooting range performance standards, the owner or operator may not be forced to temporarily or permanently close or cease an activity related to the sport shooting range unless a circuit court finds by clear and convincing evidence that the range or activity is a clear and immediate safety hazard.

The bill requires the owner or operator to immediately report to the local law enforcement agency any incident involving projectiles allegedly leaving the sport shooting range. Under the bill, the law enforcement agency may then close that portion of the sport shooting range involved in the incident for up to 72 hours while it completes its investigation of the incident. The bill allows the law enforcement agency to consult with the National Rifle Association range technical team to help determine if a clear and immediate safety hazard existed at the sport shooting range. In addition, the law enforcement agency is required under the bill to refer any matter to the district attorney that it determined involved the commission of a crime.

The bill provides that when a civil action is brought in circuit court to temporarily or permanently close a sport shooting range or to cease certain activities, there is a rebuttal presumption that the range or activity is not a clear and immediate safety hazard if the owner or operator of the sport shooting range is in compliance with generally accepted sport shooting range performance standards. Under the bill, the person bringing the action has the burden of proving by clear and convincing evidence that a clear and immediate safety hazard exists at the sport shooting range. The bill prohibits the court from considering any unsubstantiated allegations of former violations and allows the owner or operator of the sport shooting range to operate the remaining balance of the sport shooting range if the court orders the closure of a portion of the sport shooting range.

rebuttable

X

Under the bill, if the owner or operator of the sport shooting range provides evidence to the court that the cause of the clear and immediate safety hazard can be mitigated, the court may not order the closure of the sport shooting range or the cessation of an activity unless the owner or operator of the sport shooting range, after repeated attempts, fails the implement the necessary mitigation. The bill allows the circuit court to enjoin a particular activity at a sport shooting range, or a particular person, but prohibits the permanent closure of the sport shooting range unless the court finds by clear and convincing evidence that the remaining operations of the sport shooting range also pose a clear and immediate safety hazard and the owner or operator has been given every reasonable opportunity to correct the hazard. The bill allows a sport shooting range to reopen if the owner or operator of the sport shooting range satisfies the court that the clear and immediate safety hazard has been remedied or that the owner or operator has complied with the court-ordered safety plan.

The bill provides immunity from civil action to the owner, operator, officer, or board member of a sport shooting range, and to any National Rifle Association range technical team member for any negligent action of a user of the sport shooting range and to any person who provides a firearms training course in good faith at a sports shooting range if the course is approved by a national or state organization. The bill further requires the owner or operator of the sport shooting range to refer any use of the sport shooting range that constitutes criminal negligence to the local law

enforcement agency.

Under the bill, within 90 days after the effective date of the bill, all pending court or administrative claims by the state or its political subdivisions, by a special purpose district, or by any other person, related to the operation or safety at a sport shooting range must be dismissed without prejudice by the court or administrative agency involved in the claim. This dismissal, under the bill, does not effect the defendant's cause of action for damages, reasonable attorney fees, or costs. The bill also creates a Class A misdemeanor for any malicious violation of the provision of this bill by an official, agent, or employee of the state or its political subdivisions, or of a special purpose district, while acting in his or her official capacity and within the scope of his or her employment. The bill requires the state or its political subdivisions, the special purpose district, or the person, who commences an action in violation of the provisions of this bill to pay the defendant's expenses resulting from the commencement of that action.

to

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Parisi, Lori

From:

Thorson, Randy

Sent:

Tuesday, December 10, 2013 8:27 AM

To:

LRB.Legal

Subject:

Draft Review: LRB -2486/1 Topic: Sport shooting range immunity and nuisance action

restrictions

Please Jacket LRB -2486/1 for the ASSEMBLY.

Nelson, Robert

From:

Thorson, Randy

Sent:

Wednesday, January 15, 2014 1:10 PM

To:

Nelson, Robert

Subject: Attachments:

New drafting memo LRB 2486 New drafting memo Jan 2014.docx

Bob,

Per my voicemail, here is the email from Bob Welch with the changes they would like.

If you have any questions please let me know.

Thank you.

Randy Thorson Research Assistant to

Scott Krug

State Representative 72nd Assembly District

From: Bob Welch [mailto:rtwelch14@yahoo.com] **Sent:** Wednesday, January 15, 2014 12:50 PM

To: Thorson, Randy

Subject: New drafting memo

Randy,

Here are the changes we discussed. Since this is mostly cutting and pasting, I am hoping we can get a draft back fairly quickly.

Thanks!

Bob

Bob Welch The Welch Group 16 N Carroll Street, Suite 600 Madison, WI 53703

bob@thewelchgroup.org

608-819-0150

2014 Range Protection Act

We would like to redraft the bill LRB 2486/1 to include only the following:

- 1 Expands current "grandfather" exemptions from local regulations to include regulations of "nonconforming use" and shoreland zoning. Current law already has "grandfather" clauses applying to local zoning and noise ordinances.
- 2 Provides that board members of shooting clubs, their advisors, and firearms educators are immune from liability concerning actions arising from the negligent acts of a user of the range. It further requires that owners or operators report any potential criminally negligent acts to law enforcement.

3 – Provides owners, operators, and users immunity from actions related to the deposition of bullets or shot on the lands controlled by the range. It specifies that this bill does NOT affect the property rights of neighboring parcels.

I believe this will include Sections: 1, 3, 4, 5, and 7 paragraphs 10(a) and (c) (but not (b)).

In addition, in Section 7 paragraph 10(a) make the following changes:

Starting on page 7 line 8 delete "National Rifle Association range technical team"

Substitute: "certified range technicians, professionals and volunteers acting in their area of expertise,"

Adb Welch - chy te employee or volunteer advising or acting on behalf of towner or operator LRB

Research (608-266-0341)

Library (608-266-7040)

Legal (608-266-3561)

LRB

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Wanted - Duickly State of Misconsin

2013 - 2014 LEGISLATURE



2013 BILL

AN ACT to renumber and amend 895.527 (1); to amend 895.527 (3) and 895.527 (4); and to create 895.527 (1) (a) and (b), 895.527 (8), 895.527 (9), 895.527 (10), 895.527 (11), 895.527 (12) and 895.527 (13) of the statutes;

relating to: liability immunity and closure of sport shooting ranges froviding a ponally

Analysis by the Legislative Reference Bureau

Under current law, a person who owns or operates an area designed and operated for the use and discharge of firearms (sport shooting range) is immune from civil liability relating to noise and is not subject to an action for nuisance or to zoning conditions related to noise. Current law also provides that if a sport shooting range lawfully existed on July 16, 2013, it may continue to operate as a sport shooting range at that location even if certain zoning ordinances or laws regulating the discharge of firearms would otherwise prohibit the operation of the sport shooting range.

Under this bill, a sport shooting range is not subject to any state or local zoning conditions or rules related to noise or to nonconforming use. The bill expands those zoning laws that do not apply to sport shooting ranges to include zoning laws related to shorelands on navigable waters. The bill also provides the owner or operator of a sports shooting range, and their agents, contractors, customers, lenders, and insurers immunity from civil liability in any action by the state or its political subdivisions or by a special purpose district related to the use, release, placement, or accumulation of any projectiles on or under the sport shooting range or other contiguous real property that the owner or operator has the legal right to use.

Under the bill, if the owner or operator of a sport shooting range is in compliance with generally accepted sport shooting range performance standards, the owner or operator may not be forced to temporarily or permanently close or cease an activity related to the sport shooting range unless a circuit court finds by clear and convincing evidence that the range or activity is a clear and immediate safety hazard.

The bill requires the owner or operator to immediately report to the local law enforcement agency any incident involving projectiles allegedly leaving the sport shooting range. Under the bill, the law enforcement agency may then close that portion of the sport shooting range involved in the incident for up to 72 hours while it completes its investigation of the incident. The bill allows the law enforcement agency to consult with the National Rifle Association range technical team to help determine if a clear and immediate safety hazard existed at the sport shooting range. In addition, the law enforcement agency is required under the bill to refer any matter to the district attorney that it determined involved the commission of a crime.

The bill provides that when a civil action is brought in circuit court to temporarily or permanently close a sport shooting range or to cease certain activities, there is a rebuttable presumption that the range or activity is not a clear and immediate safety hazard if the owner or operator of the sport shooting range is in compliance with generally accepted sport shooting range performance standards. Under the bill, the person bringing the action has the burden of proving by clear and convincing evidence that a clear and immediate safety hazard exists at the sport shooting range. The bill prohibits the court from considering any unsubstantiated allegations of former violations and allows the owner or operator of the sport shooting range to operate the remaining balance of the sport shooting range if the court orders the closure of a portion of the sport shooting range.

Under the bill, if the owner or operator of the sport shooting range provides evidence to the court that the cause of the clear and immediate safety hazard can be mitigated, the court may not order the closure of the sport shooting range or the cessation of an activity unless the owner or operator of the sport shooting range, after repeated attempts, fails to implement the necessary mitigation. The bill allows the circuit court to enjoin a particular activity at a sport shooting range, or a particular person, but prohibits the permanent closure of the sport shooting range unless the court finds by clear and convincing evidence that the remaining operations of the sport shooting range also pose a clear and immediate safety hazard and the owner or operator has been given every reasonable opportunity to correct the hazard. The bill allows a sport shooting range to reopen if the owner or operator of the sport shooting range satisfies the court that the clear and immediate safety hazard has been remedied or that the owner or operator has complied with the court—ordered safety plan.

The bill provides immunity from civil action to the owner, operator, officer, or board member of a sport shooting range, and to any National Rifle Association range technical team member for any negligent action of a user of the sport shooting range and to any person who provides a firearms training course in good faith at a sports shooting range if the course is approved by a national or state organization. The bill further requires the owner or operator of the sport shooting range to refer any use

on behalf of the april owner



of the sport shooting range that constitutes criminal negligence to the local law enforcement agency.

Under the bill, within 90 days after the effective date of the bill, all pending court or administrative claims by the state or its political subdivisions, by a special purpose district, or by any other person, related to the operation or safety at a sport shooting range must be dismissed without prejudice by the court or administrative agency involved in the claim. This dismissal, under the bill, does not effect the defendant's cause of action for damages, reasonable attorney fees, or costs. The bill also creates a Class A misdemeanor for any malicious violation of the provisions of this bill by an official, agent, or employee of the state or its political subdivisions, or of a special purpose district, while acting in his or her official capacity and within the scope of his or her employment. The bill requires the state or its political subdivisions, the special purpose district, or the person, who commences an action in violation of the provisions of this bill to pay the defendant's expenses resulting from the commencement of that action.

The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

SECTION 1. 895.527 (1) of the statutes is renumbered 895.527 (1) (intro.) and amended to read:

895.527 (1) (intro.) In this section, "sport:

(c) "Sport shooting range" means an area designed and operated for the use and discharge of firearms.

SECTION 2. 895.527 (1) (a) and (b) of the statutes are created to read:

895.527 (1) (a) "Clear and immediate safety hazard" means an imminent danger to the public, which is an immediate and real threat of harm, and which could reasonably be expected to cause death or serious physical injury to an individual, as determined by a National Rifle Association range technical team advisor, based on the criteria established in the National Rifle Association Range Book.

(b) "Law enforcement agency" has the meaning given in s. 165.83 (1) (b).

Section 3. 895.527 (3) of the statutes is amended to read:

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895.527 (3) A person who owns or operates a sport shooting range is not subject to an action for nuisance or to <u>any state or local</u> zoning conditions <u>or rules</u>, <u>including those</u> related to noise <u>or nonconforming use</u>, and no court may enjoin or restrain the operation or use of a sport shooting range on the basis of noise, <u>non-conforming use</u>, <u>or any other state or local zoning condition or rule</u>.

SECTION 4. 895.527 (4) of the statutes, as affected by 2013 Wisconsin Act 35, is amended to read:

895.527 (4) Any sport shooting range that exists on July 16, 2013, may continue to operate as a sport shooting range at that location notwithstanding any zoning ordinance enacted under s. 59.69, 59.692, 60.61, 60.62, 61.35 or 62.23 (7), if the sport shooting range is a lawful use or a legal nonconforming use under any zoning ordinance enacted under s. 59.69, 59.692, 60.61, 60.62, 61.35 or 62.23 (7) that is in effect on July 16, 2013. The operation of the sport shooting range continues to be a lawful use or legal nonconforming use notwithstanding any expansion of, or enhancement or improvement to, the sport shooting range.

Section 5. 895.527 (8) of the statutes is created to read:

895.527 (8) An owner or operator of a sport shooting range, or an employee, agent, contractor, customer, lender, or insurer of the owner or operator of a sport shooting range, and any user of a sport shooting range is immune from civil liability in any action commenced by the state or its political subdivisions, or by a special purpose district, related to the use, release, placement, deposition, or accumulation of any projectiles on or under the sport shooting range or other contiguous real property over which the owner or operator of a sport shooting range has an easement, leasehold, or other legal right to use.

SECTION 6. 895.527 (9) of the statutes is created to read:

895.527 (9) (a) Except as provided in par. (b), an owner or operator of a sport shooting range that is in compliance with generally accepted sport shooting range performance standards may not be forced to temporarily or permanently close or temporarily or permanently cease any activity related to the primary use of the sport shooting range unless a circuit court finds by clear and convincing evidence that the range or activity is a clear and immediate safety hazard.

- (b) If there is an incident reported to the owner, operator, employee, agent, or contractor of the sport shooting range of a clear and immediate safety hazard at a sport shooting range involving projectiles allegedly leaving the the sport shooting range, that individual shall immediately report the incident to the owner or operator of the sport shooting range and the local law enforcement agency. That portion of the sport shooting range related to the projectiles allegedly leaving the sport shooting range may be closed for up to 72 hours, at the discretion of the law enforcement agency, while the law enforcement agency completes its investigation of the incident. The law enforcement agency may consult a National Rifle Association range technical team advisor when determining if a clear and immediate safety hazard existed at the sport shooting range. If the law enforcement agency determines that a crime was committed at the sports shooting range, the agency shall refer the matter to the district attorney. The district attorney shall determine if a complaint charging a person with an offense shall be issued.
- (c) In a civil action brought in circuit court to temporarily or permanently close a sport shooting range or in a civil action brought to temporarily or permanently cease any activity related to the primary use of a sport shooting range, if the owner or operator of the sport shooting range is in compliance with generally accepted sport shooting range performance standards, there is a rebuttable presumption that the

range or activity is not a clear and immediate safety hazard. In a civil action brought under this paragraph, the person who brought the action has the burden of proving by clear and convincing evidence that a clear and immediate safety hazard exists at the sport shooting range. The court may not consider allegations of former violations that were unsubstantiated when determining if the person who brought the action shall prevail. The owner or operator of a sport shooting range may operate the remaining balance of the sport shooting range if the court orders the closure of a portion of the sport shooting range.

- (d) If the owner of operator of the sport shooting range provides evidence to the circuit court that the cause of a clear and immediate safety hazard can be mitigated so as to eliminate the clear and immediate safety hazard, the court shall not order the temporary or permanent closure of the sport shooting range or the temporary or permanent cessation of an activity found to be a clear and immediate safety hazard unless the sport shooting range owner or operator, after repeated attempts, fails to implement the mitigation necessary to remove the cause of a clear and immediate safety hazard. The owner or operator of a sport shooting range may remove the cause of a clear and immediate safety hazard in the most practical and least expensive solution, as recommended by a National Rifle Association range technical team advisor, based on criteria established in the National Rifle Association Range Book.
- (e) A circuit court may grant a temporary or permanent injunction only against a particular activity at a sport shooting range or against a particular person who uses the sport shooting range, but may not permanently close a sport shooting range unless the court finds by clear and convincing evidence that the remaining operations of the sport shooting range also pose a clear and immediate safety hazard and the sport shooting range owner or operator has been given every reasonable

opportunity to correct the hazard. Any sport shooting range that has been temporarily or permanently closed by court order may reopen when the owner or operator of the sport shooting range satisfies the court that issued the order that the clear and immediate safety hazard has been remedied or that the owner or operator has complied with the court—approved safety plan.

SECTION 7. 895.527 (10) of the statutes is created to read:

895.527 (10) (a) An owner, operator, officer, or board member of a sport shooting range, and any National Rifle Association range receptical team advisor that provided recommendations regarding the operation of a sport shooting range, are immune from any civil action based solely on the negligent action of a user of the sport shooting range.

- (b) The owner or operator of a sport shooting range shall refer any use of a sport shooting range that may constitute criminal negligence, as defined in s. 939.25, to the local law enforcement agency for possible charges against the individual who allegedly committed the crime.
- (¢) Any person who provides a firearms training course in good faith at a sport shooting range is immune from civil liability for any act or omission related to the firearms training course if the course is approved by a national or state organization.

SECTION 8. 895.527 (21) of the statutes is created to read:

895.527 (11) This section does not impair or diminish the private property rights of owners of property adjoining a sport shooting range.

SECTION 9. 895.527 (12) of the statutes is created to read:

895.527 (12) (a) Within 90 days after the effective date of this subsection [LRB inserts date], all claims by the state or its political subdivisions, by a special purpose district, or by any other person, related to the operation or safety at a sport

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shooting range, pending in court or an administrative agency, including actions based on noise, zoning, or nonconforming use, shall be dismissed without prejudice by the court or administrative agency. The dismissal of a claim under this paragraph shall not effect the defendant's cause of action for damages, reasonable attorney fees, or costs.

(b) If an action is commenced in violation of this section, the court shall order the state, political subdivision of the state, special purpose district, or person who commenced the action to pay all of the defendant's expenses resulting from the commencement of the action.

Section 10. 895.527 (13) of the statutes is created to read:

895.527 (13) Any official, agent, or employee of the state or its political subdivisions, or of a special purpose district, while he or she was acting in his or her official capacity and within the scope of his or her employment or office, who willfully and maliciously violates this section or who is party to bringing an action in violation of this section is guilty of a Class A misdemeanor.